

## Message Text

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ACTION OIC-02

INFO OCT-01 EUR-12 IO-13 ISO-00 SSO-00 NSCE-00 USIE-00  
INRE-00 CIAE-00 DODE-00 PM-04 H-01 INR-07 L-03  
NSAE-00 NSC-05 PA-01 PRS-01 SP-02 SS-15 HUD-01  
EB-08 AID-05 OMB-01 TRSE-00 /082 W  
-----301711Z 055317 /44

O R 301538Z MAR 77  
FM AMEMBASSY BONN  
TO SECSTATE WASHDC IMMEDIATE 6972  
USMISSION GENEVA IMMEDIATE  
INFO USMISSION USBERLIN  
AMEMBASSY BERLIN  
USMISSION NATO BRUSSELS  
AMEMBASSY LONDON  
AMEMBASSY MOSCOW  
AMEMBASSY PARIS

C O N F I D E N T I A L SECTION 01 OF 02 BONN 05627

E.O. 11652: GDS  
TAGS: PFOR, PGOV, ECE, UK, US, UR, FR, GW, WB  
SUBJECT: SOVIET PROTEST ON BERLIN PARTICIPATION IN ECE  
WORKING PARTY ON BUILDING INDUSTRY (GENEVA,  
MARCH 28-APRIL 1)

REFS: (A) STATE 066942 (NOTAL); (B) GENEVA 2265  
(NOTAL); (C) BONN 4786; (D) BONN 4739; (E) BONN  
4455; (F) STATE 3196; (G) BONN 21468; (H) GENEVA  
9757 (76); (I) BONN 20642 (76); (J) GENEVA 8737  
(76); (K) STATE 277802 (76)

BEGIN SUMMARY: SOVIETS HAVE PROTESTED INCLUSION OF AN  
OFFICIAL FROM BERLIN IN FRG DELEGATION AT CURRENT MEETING  
IN GENEVA AND HAVE SECURED AGREEMENT OF UK DELEGATE TO  
CHANGE OF POSTAL DESIGNATION OF BERLIN IN OFFICIAL  
DOCUMENTS. FRG IS ATTEMPTING TO BLOCK ADDRESS CHANGE  
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AND A PLAN TO INCLUDE SOVIET PROTEST IN FINAL WORKING  
PARTY DOCUMENTS. ACTION REQUESTED: THAT DEPARTMENT  
AUTHORIZE MISSION GENEVA TO SUPPORT FRG EFFORTS. END  
SUMMARY.

1. FRG REP (HENZE) REPORTED AT MARCH 29 BONN GROUP  
MEETING THAT SOVIETS, AT MEETING OF ECE WORKING PARTY

NOW TAKING PLACE IN GENEVA, LAUNCHED EXPECTED BERLIN PROTEST. SOVIETS OBJECTED TO BERLIN OFFICIAL AS PART OF FRG DELEGATION, AND ALSO TO THE ADDRESS SHOWN FOR A BERLIN INSTITUTE IN AN ECE DIRECTORY.

2. THE SOVIET REPRESENTATIVE, REFERRING TO WORKING PAPER HBP/WP.2/R77, RECALLED HIS PROTEST OF LAST DECEMBER AND STATED THAT THE DOCUMENT WAS IN VIOLATION OF THE QUADRIPARTITE AGREEMENT (QA) ON WEST (SIC) BERLIN AND COULD NOT BE ACCEPTED, DISTRIBUTED OR DISCUSSED. THE UK REP, IN THE NAME OF THE UK, U.S. AND FRANCE, REPORTEDLY REJECTED THE SOVIET DECLARATION AND READ FROM THE AGREED CONTINGENCY PAPER (REF D), INCLUDING THE PORTION REGARDING THE APPLICATION OF THE QA TO THE WHOLE OF BERLIN.

3. HENZE CONTINUED THAT AGENDA ITEM NUMBER FOUR (BUILDING CODES) OF THE WORKING GROUP CONTAINS A LIST OF CERTAIN NATIONAL INSTITUTIONS. WITH RESPECT TO THE INSTITUT FUER BAUTECHNIK, AN FRG INSTITUTION LOCATED IN BERLIN, THE SOVIET DELEGATE REPORTEDLY DECLARED THAT IT WAS NECESSARY TO AMEND THE LIST TO REFLECT THAT THE INSTITUTE IS IN "WEST BERLIN," NOT "BERLIN, THE CAPITAL OF THE GDR." HE ALSO DECLARED THAT THE INSTITUT IS ILLEGALLY IN WEST BERLIN. THE UK DELEGATE, (AGAIN SPEAKING ON BEHALF OF FRANCE, THE U.S. AND UK) AND THE FRG DELEGATE ANSWERED WITH DECLARATIONS FROM THE CONTINGENCY PAPER.

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4. HENZE TOLD THE BONN GROUP THAT, WITH RESPECT TO THE INSTITUT, THE UK DELEGATE, APPARENTLY CONVINCED BY THE ARGUMENT THAT AMBIGUITY COULD ARISE FROM THE PRESENT FORM OF POSTAL ADDRESS, UNFORTUNATELY AGREED THAT THE CITY CODE FOR THE INSTITUT COULD BE CHANGED FROM "D 1000 BERLIN" TO "D 1000 BERLIN (WEST)."

5. HENZE POINTED OUT THAT THE "D" DESIGNATION (MEANING FRG) IS SUFFICIENT TO AVOID CONFUSION AND THAT THE FRG IS ATTEMPTING TO ENSURE THAT THIS FORM IS UNIVERSALLY ACCEPTED FOR BERLIN ADDRESSES. HAVING SECURED EVEN THE GDR'S AGREEMENT (BY IMPLICATION, IN THE 1976 FRG-GDR POSTAL AGREEMENT) THAT IT IS NOT NECESSARY TO USE "BERLIN (WEST)," THE FRG WISHES TO ENSURE THAT THE LISTING IS NOT CHANGED IN THE PRESENT CASE.  
(COMMENT: THE DEPARTMENT AND GENEVA WILL RECALL THAT A SIMILAR PROBLEM HAS ARisen IN THE CASE OF THE INTER-NATIONAL COCOA ORGANIZATION, REF E.)

6. THE FRG PLANS TO INFORM THE ECE SECRETARIAT THAT

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C O N F I D E N T I A L SECTION 02 OF 02 BONN 05627

THE PRESENT CITY DESIGNATION SHOULD REMAIN UNCHANGED  
BOTH BECAUSE THIS WOULD MERELY CONTINUE THE PRESENT  
DESIGNATION AND BECAUSE THE DESIGNATION DOES NOT  
ENGENDER CONFUSION AMONG POSTAL AUTHORITIES. IF THE  
DESIGNATION IS CHANGED, THE FRG WILL REFUSE TO AGREE  
TO THE DISTRIBUTION OF DOCUMENTS FROM THE WORKING GROUP.

7. IN A RELATED MATTER, HENZE REPORTED THAT THE  
RUSSIANS AND HUNGARIANS RESPECTIVELY WILL PRINT THE  
RUSSIAN AND ENGLISH VERSIONS OF THE PROCEEDINGS.  
THE HUNGARIANS SAID THAT THEY WILL INCLUDE, BY WAY OF  
FOOTNOTE, A REFERENCE TO THE PROTEST. THE FRG WILL  
TELL THE SECRETARIAT THAT IT OBJECTS TO THE INCLUSION,  
IN ANY OFFICIAL LANGUAGE VERSION OF THE TEXT, ANY FOOT-  
NOTES WHICH HAVE NOT BEEN AGREED UPON BY  
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THE WORKING GROUP.

8. AT THE FRG REQUEST, THE FRENCH, UK AND U.S. REPS AGREED TO RECOMMEND THAT CAPITALS INSTRUCT THEIR MISSIONS IN GENEVA TO SUPPORT THE FRG DEMARCHE. THE FRG REP SAID THAT THE FRG WILL MAKE THE INITIAL DEMARCHE AND IS CONFIDENT THAT THE SECRETARIAT, BEFORE TAKING ANY ACTION, WILL ELICIT THE VIEWS OF THE U.S., UK AND FRENCH MISSIONS. THE REQUEST, THEREFORE, IS CONFINED TO SUPPORTING THE FRG POSITION. THE FRG REPORTEDLY CONSIDERED REQUESTING THE U.S., UK AND FRANCE TO JOIN IN THE INITIAL DEMARCHE BUT DECIDED THAT THAT MIGHT BE A BIT HEAVY-HANDED. AS AN AFTERTHOUGHT, FRG INFORMED US MARCH 30 THAT IT WOULD AGREE, AS A FALLBACK POSITION, TO INCLUSION OF DISCLAIMER LANGUAGE PREVIOUSLY APPROVED FOR USE IN ITU CONFERENCE (REFS J AND K) PROVIDED THAT FRG POSITION ON ADDRESS LIST AND FOOTNOTES IS ACCEPTED BY ECE. FRG HOPES WE WILL ALSO SUPPORT SUCH A FALLBACK POSITION IF FRG ADOPTS IT.

9. ACTION REQUESTED: THAT MISSION GENEVA BE AUTHORIZED TO TAKE ACTION DESCRIBED IN PARAGRAPH 8.  
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## Message Attributes

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**TAGS:** PFOR, PGOV, UK, US, UR, FR, GE, WB, ECE  
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